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# Bridging Global Health Workforce Gaps 2050: A Multilevel Analysis of Global Demand, Philippine Supply Fragilities, and Competency Alignment

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#### Abstract

The accelerating instability of the global health workforce has emerged as a defining challenge for health systems in the twenty-first century. Verified projections indicate a shortfall of 11-18 million health workers by 2030, with analytic extensions showing potential deficits of 30-40 million by 2050 due to demographic aging, chronic disease escalation, and unprecedented retirement waves across advanced economies. This study offers a multilevel analysis of these global health workforce gaps and examines their intersection with the Philippine supply system, a recognized anchor of international mobility flows. Drawing on international forecasts, national training data, regulatory analyses, and competency-alignment literature, the paper demonstrates that global workforce demand is structurally outpacing supply and that analytics-driven workforce planning has become indispensable. Findings reveal that the Philippines—despite its historical prominence as a source of internationally educated nurses and caregivers—faces deepening domestic fragilities. Declining enrollment cycles, uneven educational quality, migration-driven attrition, and chronic underinvestment have weakened the country's training pipeline. Competency mismatches in language proficiency, elderly care specialization, digital documentation, and regulatory adaptation further constrain readiness for both domestic health security and international deployment. Although selected regions such as Southern Luzon exhibit favorable demographic and educational potential, long-term workforce maldistribution and institutional undercapacity limit their ability to contribute meaningfully to national demand. Taken together, these results underscore that bridging global health workforce gaps requires coordinated investments in health workforce development, competency alignment, and deliberate pipeline modernization. Strengthening language and cultural preparation, upgrading regional training ecosystems, and aligning Philippine health education with evolving global standards are essential to sustaining the country's comparative advantage while safeguarding domestic health system resilience through 2050.

**Keywords:** Global health workforce gaps; Competency alignment; Workforce mobility and migration; Longterm care demand; Health systems planning; Health workforce development; Analytics-driven workforce planning; Domestic health system resilience; Internationally educated nurses (IENs)

#### 1. Introduction

Health systems across the world are facing an unprecedented and structural workforce crisis. Aging populations, rising noncommunicable disease burdens, and decades of underinvestment in health human resources have generated sustained shortages of nurses, caregivers, and allied health professionals across high-income regions. Projections for the European Union, for example, indicate a shortfall of approximately 4.1 million healthcare workers by 2030 if present trends continue (World Health Organization, 2025). Finland illustrates the severity of the issue, with national forecasts estimating the need for 200,000 additional health and social care workers by 2030, including at least 20,000 foreigntrained nurses due to domestic retirements and demographic pressures (Ministry of Economic Affairs and Employment, 2025; Yle News, 2025).

Similar patterns appear in other advanced economies: Japan anticipates more than 2.5 million care workers needed by 2025 to serve its rapidly aging population (Japan Ministry of Health, 2024), and the United States projects more than 200,000 registered nurse openings annually through 2031 due to workforce churn and rising clinical complexity (U.S. Bureau of Labor Statistics, 2024).

Within this global competition for health labor, the Philippines has emerged as one of the most significant supplier countries of internationally educated nurses and caregivers. Estimates place the number of registered nurses in the Philippines between 900,000 and one million, yet only about half remain active in nursing practice either domestically or overseas (Reuters, 2024). Despite this large pool, the Philippines faces its own critical shortage—approximately 127,000 nurses as of



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2023, projected to rise to 250,000 by 2030 if conditions remain unchanged (Philippine News Agency, 2023). Paradoxically, even with this domestic deficit, Filipino nurses continue to migrate in large numbers, driven by the substantial income differentials and professional opportunities abroad. For example, U.S. licensure data show that 36,400 Philippine-educated nurses took the NCLEX for the first time in 2023, the highest on record and a strong indicator of outward mobility intentions (Manila Standard, 2023).

However, global demand cannot translate into actual deployment unless candidates successfully navigate the complex requirements of language acquisition, credentialing, workplace integration, and cultural adaptation. Multiple analyses have shown that internationally educated nurses face five persistent barriers: inadequate language proficiency, complex licensing and documentation paths, cultural adaptation difficulties, structural vulnerabilities such as underemployment or discrimination, and personal or familial constraints affecting mobility decisions (Rajpoot et al., 2024; Dialogi Finland, 2024). Among these, language proficiency remains the most decisive factor. Even candidates who pass formal language tests often struggle with colloquial communication, clinical terminology, or contextual understanding in real clinical settings, leading to reduced confidence and potential lapses in patient safety (Transitioning Experiences Review, 2024). Licensing and documentation requirements further limit mobility, as applicants must navigate multilayered credential evaluations, visa requirements, competency examinations, and local regulatory standards—often over multiple years and at substantial personal cost (NCWSMA, 2025).

These mobility barriers intersect with rising domestic demand for health education. After a decade-long decline in nursing enrollment following the collapse of the mid-2000s overseas nursing boom, the Philippines has seen a marked resurgence in interest in health-related programs. CHED's 2022 lifting of the moratorium on new nursing programs signaled official recognition of both local and global shortages and of the need to expand the education pipeline (CHED, 2022). TESDA likewise reports that Caregiving NC II has become the most indemand training program among OFWs, driven by rapid growth in international eldercare markets (TESDA, 2021). Southern Luzon, identified by CHED as a high-need region for expanded nursing and caregiving education, exemplifies the alignment between local training demand and international labor shortages (CHED, 2022; TESDA, 2021).

Given these converging dynamics, the central challenge is not the availability of overseas employment opportunities—global demand far exceeds what any single country can supply—but the efficiency with which the Philippines can prepare its health workers to meet the linguistic, regulatory, and cultural standards of foreign health systems. Business analytics provides a critical framework for addressing this challenge. Through demand forecasting, supply-pipeline modeling, skill readiness mapping, and attrition analysis across the migration pathway, analytics can quantify where supply bottlenecks occur and which targeted interventions—such as intensive language immersion, structured NCLEX or CBT preparation, credentialing support services, or culturaladaptation programs—yield the highest conversion rates from candidate to deployed professional.

This study therefore examines the global healthcare workforce crisis, the position of the health labor force within this Philippine transnational context, and the systemic misalignments that prevent Filipino nurses and caregivers from accessing expanding international opportunities. By adopting a business analytics lens, the study highlights the structural, educational, and regulatory factors that shape migration outcomes and identifies evidence-based strategies capable of expanding the pool of globally deployable Filipino health professionals. Understanding these dynamics is essential for designing scalable training models and investment-ready educational institutions that can address both global shortages and domestic workforce constraints.

### 2. Review of Related Literature

# 2.1 Global Healthcare Workforce Shortages and Aging Demographics

Global evidence consistently demonstrates that healthcare systems in high-income countries are experiencing escalating workforce shortages, largely driven by demographic aging, retirements, and pandemic-induced burnout. Across multiple regions—including the European Union, United States, Japan, the Nordics, and the Middle East—demand for health services is rising faster than systems can train or retain workers.

Aging populations are placing unprecedented pressure on healthcare systems. In the United States, population aging is rapidly increasing care needs

while simultaneously worsening staffing shortages and burnout among healthcare workers (Jones & Dolsten, 2024). Similar patterns are observed in Europe and Asia: Japan and Germany face "tremendous strain" as rapidly aging populations overwhelm existing health infrastructures, and even preventive-care-oriented Scandinavian countries now face mounting pressure due to demographic shifts (Luan, 2024). The European Union, in particular, faces an aging and shrinking workforce, which has intensified challenges in recruitment, retention, and maintaining care quality (Chand & Markova, 2018).

Retirement and demographic aging within the healthcare labor force further deepen the shortage. Japan has struggled to retain older nurses, many of whom postpone retirement simply to stabilize hospital staffing levels (Furukawa et al., 2024). Meanwhile, large-scale retirements among "baby boomer" workers in Europe and the United States are contributing to substantial losses of institutional knowledge and clinical expertise (Scott, 2007). These demographic trends reduce replacement ratios and create persistent gaps in essential health professions.

The COVID-19 pandemic has significantly amplified these challenges. Global forecasts predict a shortfall of 4.5 million nurses by 2030, largely due to pandemic-accelerated burnout, early retirements, and widespread workforce churn (Glarcher et al., 2025). The International Labour Organization likewise notes that advanced economies—including those in the EU, U.S., and Nordic region—experienced severe pandemic-related reductions in migration flows and workforce participation, worsening shortages already linked to aging populations (Feist et al., 2024).

Nordic and EU countries are among the most affected by compounding demographic and structural factors. Denmark and the broader Nordic region experience persistent shortages due to late workforce entry, early retirement patterns, and migration limitations, all of which interact with demographic aging to create structural imbalances (OECD, 2024). Portugal and several Eastern European countries show similar trends, with emigration and population aging leading to severe pressure on healthcare and pension systems (Bloom, 2013; Atoyan et al., 2016).

Middle Eastern countries, facing comparable demographic pressures and increasing healthcare utilization, have adopted aggressive international recruitment strategies. While this approach temporarily offsets domestic shortages, it raises ethical and sustainability concerns for sending countries already struggling with labor deficits (Glarcher et al., 2025).

Overall, the literature demonstrates three interrelated forces driving global healthcare workforce shortages:

- (a) rapidly aging populations generating heightened care needs;
- (b) demographic aging and retirement among healthcare workers, reducing available labor; and
- (c) pandemic-related burnout accelerating attrition, early exits, and migration disruptions.

These trends underline the urgent need for systematic workforce planning and increased international mobility pathways to stabilize healthcare delivery worldwide.

# 2.2 The Philippines as a Global Supplier of Health Professionals

The Philippines has long served as one of the world's principal exporters of nurses and healthcare workers, a position rooted in the labor migration policies institutionalized in the 1970s. Under this national labor-export model, remittances became a cornerstone of economic policy, shaping a sustained effort to develop nursing and caregiving as globally marketable professions (Brush & Sochalski, 2007; Masselink & Lee, 2013). This strategic orientation, combined with English-medium nursing education and cultural traits associated with caregiving—such as compassion, flexibility, and adaptability—cemented Filipino health workers' reputation abroad (Marcus et al., 2014; Näre & Nordberg, 2016).

The United States remains the largest and most enduring destination for Filipino nurses. Historical alignment between Philippine nursing curricula and U.S. standards has produced a steady flow of candidates pursuing the National Council Licensure Examination (NCLEX-RN), a trend present since the postwar era (Eaton & Lowe, 1991). Recent data underscore the depth of this migration pathway: in 2023, 36,410 Filipino-educated nurses sat for the NCLEX, surpassing the combined totals of India and Nigeria (Reuters, 2024; TESSDrive, 2024). The literature explains this pattern through the "migration trap" phenomenon, wherein domestic oversupply and limited local opportunities sustain aspirations for overseas employment (Ortiga, 2018). As a result, even as the Philippines faces internal shortages, its nurse workforce remains deeply embedded in the U.S. health labor ecosystem.

The United Kingdom similarly relies heavily on Filipino nurses as part of the National Health Service's (NHS) long-standing international recruitment strategy. By 2020, more than 22,000 Filipino nurses were employed in the NHS, making the Philippines its single largest source of foreign-trained nurses (Smith & Gillin, 2021). These flows are rooted in early 2000s bilateral recruitment drives



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and government-to-government agreements aimed at addressing chronic staffing gaps (Buchan, 2006; Harrison, 2003). Employers consistently highlight Filipino nurses' work ethic, English fluency, and adaptability—attributes that reduce onboarding time and training costs.

In East Asia, Japan's Economic Partnership Agreement (EPA) with the Philippines, formalized under JPEPA in 2006, became the first structured channel for foreign nurses and caregivers in Japan's highly regulated labor environment. Between 2008 and 2011, 1,360 Filipino health professionals entered Japan under this framework (Song & Nishimura, 2012). However, stringent language requirements and the difficulty of the Japanese National Nursing Examination contributed to very low retention and licensure success rates (Kawaguchi et al., 2012). Subsequent analyses underscore that insufficient linguistic preparation structural limitations reduced worker empowerment and generated dissatisfaction among Filipino EPA participants (Vilog et al., 2020). Despite these challenges, Japan continues to view Filipino caregivers as essential to meeting its longterm eldercare demands.

European recruitment has likewise expanded, especially in Germany and Finland. Germany's Triple Win Project institutionalized ethical recruitment of Filipino nurses, while Finnish elderly-care providers have hired Filipino caregivers since 2007. Finnish scholarship and media portray Filipino workers as both highly valued and symbolically "global commodities," reflecting a tension between recognition of competence and the persistence of postcolonial labor hierarchies (Näre & Nordberg, 2016). Across the EU, Filipino caregivers are increasingly sought after due to demographic pressures, staff shortages, and employers' familiarity with the Filipino labor migration profile.

Across all destination regions, Filipino nurses and caregivers are consistently praised for their "malasakit" (care and empathy), English and ability to integrate proficiency, into multicultural work teams (Gamble, 2002). Migration trajectories are often multigenerational and transnational, with workers moving between the Middle East, Europe, and North America as their careers progress—a pattern that reinforces circular migration networks and long-term global reliance on Filipino health labor (Marcus et al., 2014).

In summary, the Philippines plays a structurally indispensable role in the global health

workforce. Its long-standing position as a reliable exporter of skilled and compassionate health professionals has produced economic benefits and a strong international reputation. Yet it also raises sustainability challenges for the country's own healthcare system and exposes Filipino workers to persistent vulnerabilities within international labor markets. Navigating this duality—meeting global demand while strengthening domestic health system resilience—remains a central issue in the Philippines' long-term workforce and migration strategy.

# 2.3 Domestic Educational Pipeline Trends in the Philippines

The trajectory of nursing and allied health education in the Philippines has closely followed global labor market fluctuations. The early 2000s "nursing boom," driven largely by migration prospects in the United States and the United Kingdom, led to unprecedented enrollment expansion from 2000 to 2006. However, when global recruitment slowed after the 2007 financial crisis, the domestic nursing labor market experienced significant oversupply, prompting a sharp decline in student interest and institutional viability (Bautista, Ducanes, & David, 2018). Between 2010 and 2016, the number of nursing licensure examinees fell by more than 40%, reflecting both diminished demand for nursing programs and the subsequent closure of underperforming institutions. Quality disparities widened during this period, with higher-performing, established schools-mostly in urban centersmaintaining stronger licensure outcomes (Appiah, 2019).

In response to mounting concerns about educational quality and oversupply, the Commission Higher Education (CHED) instituted a moratorium on the opening of new nursing programs through CMO No. 32, s. 2010. This policy remained in place for over a decade. However, worsening domestic shortages, compounded by post-pandemic attrition and revived global recruitment, prompted CHED to lift the moratorium in 2022 (Corpuz, 2023; Alibudbud, 2023). Following this decision, CHED approved 54 new bachelor's nursing programs between 2023 and 2025, prioritizing underserved regions such as Southern Luzon and Mindanao where vacancy rates in public health facilities exceed 40% (CHED, 2024; Asian Development Bank [ADB], 2024).

The post-2022 era has marked a deliberate shift toward re-expansion and modernization of nursing education. Regulatory emphasis has turned toward strengthening quality assurance mechanisms, including requirements for simulation laboratories, improved clinical competency frameworks, and lower faculty-student ratios (Feliciano et al., 2019). This renewed investment is occurring alongside strong domestic demand for nurses and renewed international interest from OECD countries, contributing to a broader perception that nursing once again offers stable employment pathways.

Parallel to higher education reforms, the technical-vocational pipeline has grown rapidly, particularly through the Technical Education and Development Authority's (TESDA) Caregiving NC II program. Driven by bilateral care worker agreements with countries such as Japan and caregiving enrollments increased by approximately 250% between 2019 and 2023, making it one of the fastest-growing technical programs nationally (TESDA, 2024). Literature suggests this trend is influenced by the appeal of short-term, migration-oriented training options that allow quicker overseas deployment, especially among women and lower-income households seeking mobility opportunities (Tamayo-Moncatar et al., 2025).

Despite these national shifts, regional disparities persist. Southern Luzon and the CALABARZON region have been designated as "Code Red" or "Code Yellow" areas due to persistent understaffing, low nurse-to-patient ratios, and insufficient training capacity relative to population size. Meanwhile, Visayas and Mindanao regions have experienced rising enrollment but continue to face elevated graduate migration levels, leaving local facilities understaffed (Denney et al., 2022). The ADB (2024) cautions that these spatial mismatches between training supply and healthcare demand may exacerbate regional health inequities, particularly in rural and low-resource areas.

The COVID-19 pandemic accelerated digital transformation across nursing education institutions. Emerging qualitative studies highlight adaptive strategies among nursing students and licensure topnotchers, including the development of resilience, effective peer learning networks, and hybrid approaches to clinical simulation—indicating that new pedagogical models may support future workforce resilience (Derasin, 2025).

Overall, the Philippine nursing and caregiving educational pipeline is now entering a period of strategic re-expansion after a prolonged contraction. The lifting of the CHED moratorium, the surge in TESDA caregiving certifications, persistent regional

inequities, and evolving post-pandemic teaching modalities collectively signal a transition from oversupply management toward rebuilding a robust and responsive health workforce aligned with both domestic needs and global labor market demands.

# 2.4 Local Philippine Workforce Shortages and Push Factors for Migration

The Philippine healthcare system is currently experiencing one of the most severe nurse shortages in its history. Recent estimates indicate between 127,000 and 249,000 unfilled nursing positions across public and private facilities as of 2024 (Alibudbud, 2023; Corpuz, 2023). The Department of Health and the Philippine Nurses Association report that many public hospitals operate at less than 60% of required nursing capacity, with nurse-topatient ratios reaching 1:40 in several provincial and district hospitals—far exceeding safe staffing standards. The Asian Development Bank (2024) identifies these shortages as a major impediment to the successful implementation of the Universal Health Care (UHC) Act, particularly in rural, geographically isolated, and disadvantaged areas.

wages and suboptimal working Low conditions are central drivers of nurse attrition and migration. Salaries in private hospitals range from ₱12,000 to ₱20,000 per month, levels that remain 10 to 15 times lower than overseas earnings in Japan, the United States, the United Kingdom, and the Middle East (Legaspi, 2019). Even governmentemployed nurses under Salary Grade 15 earn significantly less than their international counterparts. Studies show that consistently dissatisfaction with compensation, heavy workloads, delayed benefits, and the prevalence of contractual arrangements contribute to high turnover and migration intent among Filipino nurses (Legaspi, 2019).

The COVID-19 pandemic further intensified these structural pressures. A 2023 SAGE Open Nursing study documented widespread burnout, depression, and mental fatigue among Filipino nurses, leading to mass resignations and career shifts (Alibudbud, 2023). More recent evidence from a 2025 systematic review indicates that 19.5% to 45% of Filipino nurses exhibit depressive symptoms, with significantly higher prevalence among those planning to migrate (Alibudbud, 2025). These health burdens amplify dissatisfaction linked to pay inequity, unsafe patient ratios, and limited institutional support, creating powerful push factors that accelerate outmigration.

To mitigate critical staffing gaps, the Department of Health and several Local Government Units implemented emergency hiring



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schemes during the pandemic, including the deployment of "underboard" nurses—graduates who had not yet passed the licensure examination (DOH, 2021–2023). While these measures provided temporary relief, scholars argue that they exposed systemic fragilities in workforce planning and raised concerns about professional risk exposure and the adequacy of clinical training (Corpuz, 2023).

Wage competition remains the most influential factor in nurse migration. Overseas salaries—often 10× higher in the Middle East and up to 15× higher in OECD countries—continue to attract Filipino nurses seeking financial stability and career progression. A comparative study significantly higher job satisfaction among Filipino nurses working abroad, primarily due to improved compensation, manageable workloads, and better professional growth pathways (Nazareno et al., 2021). This reinforces what scholars describe as an "economic migration loop," wherein domestic underpayment and poor working conditions push workers abroad, worsening domestic shortages and necessitating emergency stopgap measures such as underboard hiring.

This dynamic constitutes what has been termed a "care drain paradox"—the Philippines is globally lauded for producing skilled and compassionate nurses yet remains unable to meet its own population's basic healthcare needs. Persistent domestic underinvestment, wage inequities, and pandemic fallout continue to undermine nurse retention, exacerbating facility understaffing and weakening system resilience (Alibudbud, 2023; Corpuz, 2023; ADB, 2024). Without structural reforms focused on competitive compensation, permanent full-time positions, improved staffing ratios, and mental health support systems, the local nursing shortage is expected to persist and potentially worsen.

The Philippine nursing shortage is structural, cyclical, and self-reinforcing. Low wages, difficult working conditions, and pandemic-induced burnout continue to push nurses abroad faster than the education pipeline can replace them. Addressing these systemic issues is central to strengthening healthcare delivery, improving UHC implementation, and ensuring long-term national resilience.

# 2.5 Barriers to Overseas Deployment of Filipino Nurses and Caregivers

Despite the Philippines' long-standing position as a major supplier of global health

workers, the pathway from qualification to successful overseas deployment remains constrained by multiple structural, regulatory, and socio-cultural barriers. These obstacles span language proficiency requirements, credentialing processes, workplace integration, financial burdens, and intercultural challenges—each creating friction in the migration pipeline and limiting the ability of Filipino internationally educated nurses (IENs) to secure roles that fully match their professional training.

Language proficiency remains one of the most significant impediments for Filipino nurses and caregivers seeking employment abroad. Englishspeaking countries such as the United Kingdom, United States, and Australia require International English Language Testing System (IELTS) scores of at least 7.0 or Occupational English Test (OET) results aligned with Nursing and Midwifery Council (NMC) or Commission on Graduates of Foreign Nursing Schools (CGFNS) standards. Meanwhile, European and East Asian countries impose stringent non-English language requirements: Finland and Germany typically require B1-B2 levels in their national languages, while Japan mandates Japanese Language Proficiency Test (JLPT) N3 for entry and N2 for professional practice under the Japan-Philippines Economic Partnership Agreement (JPEPA). These requirements have tangible consequences. For example, despite Finland's goal of recruiting 20,000 foreign healthcare workers, only about 32 Filipino nurses were granted work permits in early 2025, largely due to language gaps and credentialing bottlenecks (Cubelo, Langari, Jokiniemi, & Turunen, 2023).

Credentialing and documentation barriers further complicate deployment. Recognition pathways for Philippine nursing qualifications vary considerably across countries and often involve protracted, costly, and opaque processes. In the United Kingdom, migrant nurses must complete the NMC Test of Competence—a multilayered system that many describe as complex, repetitive, and not fully reflective of real clinical practice (Gillin & Smith, 2021). Germany requires "Anerkennung" (professional recognition), a year-long process that may include bridging programs, supervised practice, and extensive documentation translated into German. Finland's recognition system is similarly fragmented; inconsistent competency assessments and top-up education requirements have hindered Filipino internationally educated nurses (FIENs) from practicing at their trained professional level (Cubelo et al., 2023). These misalignments between national systems contribute to "deskilling," where Filipino nurses—though fully licensed and experienced—are relegated to lower-level caregiving roles, especially in eldercare sectors (Vaittinen, 2022).

Cultural adaptation and workplace discrimination constitute additional barriers. Filipino nurses frequently report experiences of racialization, exclusion, and limited professional autonomy in European and East Asian contexts. In Japan, even those who pass JLPT and the National Nursing Examination struggle with the gap between formal exam language and everyday clinical communication, creating persistent integration challenges (Pascua & Gendrano, 2022). In Finland, studies document professional devaluation and steering of Filipino nurses toward menial care tasks despite their qualifications (Näre & Nordberg, 2016; Vaittinen, 2022). These social and cultural stressors increase the risk of burnout and contribute to early attrition among migrant nurses, with emerging research linking such experiences to mental health strain (Cubelo & Turunen, 2025).

Work environment and clinical integration challenges also hinder effective deployment. Filipino nurses migrating to Canada, the U.K., or Australia often encounter different scopes of practice, autonomy expectations, electronic documentation systems, and collaborative models of care. These contextual differences can overwhelm newcomers, particularly when orientation programs are inadequate or when mentorship is not culturally responsive (Baxter, 2017; Smith & Gillin, 2021). As a result, many IENs rely on informal peer networks rather than structured institutional support to navigate workplace adaptation.

Financial burdens further restrict deployment. Migration entails significant upfront costs, including IELTS or OET examination fees (₱12,000-₱25,000), documentation and verification expenses through CGFNS or NMC (₱30,000-₱50,000), and visa, bridging course, or training-related fees amounting to ₱100,000–₱250,000. Many nurses rely on loans or recruitment agencies to cover these expenses, increasing financial risk and prolonging the return-on-investment period (Leonida & Krawchenko, 2025). These costs, combined with regulatory complexity, slow the deployment pipeline, as evidenced by Finland's 2025 case where only a fraction of projected nurse permits were approved despite urgent need (Dialogi Finland, 2025).

Barriers to overseas deployment for Filipino nurses and caregivers are multifaceted and deeply embedded in global labor structures. Linguistic hurdles, documentation complexities, cultural integration challenges, and substantial financial costs collectively restrict mobility even amid soaring international demand. Addressing these obstacles requires coordinated transnational strategies—such as aligned credentialing systems, subsidized language and skills training, and structured mentorship programs—to support Filipino nurses as highly skilled professionals rather than low-cost labor inputs.

# 2.6 Skills and Competency Requirements in Destination Countries

Destination countries increasingly require incoming Filipino nurses and caregivers to possess multifaceted competencies that extend beyond hospital-based clinical practice. The shift toward long-term care (LTC) and aging-population health services has reshaped the international skills landscape, emphasizing elderly care specialization, documentation proficiency, digital literacy, and intercultural competence.

Elderly care has become the central specialization across major destination countries. Japan's Economic Partnership Agreement (EPA) and Specified Skilled Worker (SSW) frameworks geriatric-care-oriented mandate competencies, including dementia support, activities of daily living (ADL) assistance, and mobility care (Vilog, Arroyo, & Raquinio, 2020). European contexts, particularly Finland and Germany, likewise prioritize LTC competencies such as palliative care, lifting and transfer techniques, and person-centered geriatric care, often delivered through bridging programs or Anerkennung pathways (Tsukada & Nishimura, 2024). Consequently, Filipino candidates are increasingly required to demonstrate proficiency not only as hospital-trained clinicians but also as multiskilled LTC practitioners capable of both institutional and home-based support roles.

Clinical documentation and digital literacy constitute another crucial domain of competency. As digital health systems expand, destination countries require mastery of electronic medical records (EMR), electronic health records (EHR), and standardized documentation frameworks such as SOAP (Subjective, Objective, Assessment, Plan) and SBAR (Situation, Background, Assessment, Recommendation). Nurses must also comply with strict data protection and confidentiality regulations. In the United Kingdom's National Health Service (NHS), for example, Filipino nurses must demonstrate competence in digital charting, incident reporting, and multidisciplinary communication as part of the Nursing and Midwifery Council's Test of Competence (Gillin & Smith, 2021). These requirements underscore the growing expectation that migrant nurses seamlessly integrate into technologically advanced care environments.



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Destination countries also expect nurses to operate effectively across both institutional and home-care settings. Required skills include lifting and mobility assistance, hygiene care, medication administration, dementia-communication strategies, and behavioral support for elderly or cognitively impaired patients. Under Japan's EPA and SSW schemes, candidates undergo extensive preparatory training in home visit care (houmon-kaigo) and institutional care protocols before licensure (Tsukada, 2013). Finland's LTC sector emphasizes dementia care, safety protocols, and person-centered care aligned with national competency standards (Dialogi Finland, 2024). These dual-setting expectations demand adaptability and practical caregiving competence, expanding the traditional role of Filipino nurses.

Regulatory training and licensure frameworks further standardize competency requirements across host countries. In Japan, EPA and SSW candidates must complete six to twelve months of linguistic and technical training before taking the National Board Examination (Kaigofukushishi or Kangoshi). Germany's Anerkennung process mandates B2level German proficiency, supervised practice, and skills validation. Finland requires supplementary LTC and language training under Valvira, the national supervisory authority. In the United Kingdom, the NMC's Test of Competence includes a computer-based test (CBT) and an Objective Structured Clinical Examination (OSCE) assessing patient safety, clinical decision-making, and documentation proficiency. These systems serve as gatekeeping mechanisms to ensure internationally educated nurses (IENs) meet the same regulatory and clinical standards as local practitioners (Vilog et al., 2020; Cubelo et al., 2023).

Beyond technical and regulatory expectations, cultural competence and communication skills are integral to successful deployment. In Japan, effective integration is strongly linked to language immersion, empathy, and sensitivity to hierarchical workplace structures (Pascua & Gendrano, 2022). In Finland, intercultural communication and patient autonomy are emphasized within Nordic egalitarian care frameworks (Vaittinen, 2022). The UK's NHS explicitly embeds cultural humility and inclusive communication in its competency frameworks. Such expectations highlight that interpersonal communication, empathy, and cultural adaptability are as essential as clinical proficiency for Filipino nurses' success abroad.

Wherefore, destination countries increasingly require Filipino nurses and caregivers to meet complex, multidimensional competency standards. These extend from elderly care specialization and documentation proficiency to digital literacy, regulatory compliance, and cultural adaptability. Aligning Philippine nursing curricula and vocational certification systems with international LTC and competency frameworks is therefore essential to sustaining the country's position as a leading source of global healthcare professionals.

### 2.7 Southern Luzon as a Strategic Training Site

Luzon—particularly Southern CALABARZON region—has increasingly emerged as a key strategic zone for health workforce development in the Philippines. With a population exceeding 16.2 million, CALABARZON stands as the country's most populous region outside the National Capital Region (PSA, 2024). This generated demographic concentration has substantial demand for nursing and allied health education, yet a persistent gap remains between population size and the capacity of local higher education institutions to supply qualified graduates. The Commission on Higher Education (CHED) identifies provinces such as Laguna and Quezon as "Code Red/Yellow" areas due to low nurse-topatient ratios, high vacancy rates, and insufficient training infrastructure (CHED Regional Office IV-A, 2024). Studies of state universities and colleges (SUCs) indicate chronic underinvestment in health program expansion relative to regional population growth, limiting student access to nursing and allied health programs (Catapang, 2018).

The region's geographic position enhances its strategic value as a training site. CALABARZON is not only densely populated but also located adjacent to Metro Manila, enabling seamless collaboration with tertiary hospitals, CHED-recognized training centers, and specialized clinical institutions in the National Capital Region. This proximity facilitates student clinical rotations, faculty exchanges, and joint programs. academic Moreover, CALABARZON hosts a diverse network of higher education institutions—including Batangas State University, Laguna State Polytechnic University, Cavite State University, and Southern Luzon State University—which serve as regional anchors for nursing and health science education (De Jesus, 2020). These institutions form the backbone of potential large-scale health workforce development strategies.

Demand for vocational health programs has also surged. Data from the Technical Education and Skills Development Authority (TESDA) indicate that CALABARZON consistently ranks among the top three regions in enrollment for health-related technical courses, especially Caregiving NC II and Health Care Services NC II. Regional offices report that more than 12,000 students enrolled in Caregiving NC II programs in 2023, representing a 280% increase since 2019 (TESDA Regional Office IV-A, 2024). This trend reflects high youth interest in short-term, migration-oriented training pathways aligned with international demand from Finland, Japan, Germany, and other aging economies seeking care workers.

CALABARZON benefits from strong complementarities between its industrial base, education networks, and healthcare Proximity to Metro Manila enables collaborative training arrangements that provide students with access to advanced clinical environments and internship opportunities not always available in provincial settings. However, local assessments note that only about half of SUCs in the region currently offer comprehensive BS Nursing programs with simulation laboratories and accredited clinical partnerships (Tangog, 2013). These gaps highlight the need for sustained investment in simulation centers, practical training sites, language education, and faculty development to support large-scale health workforce training.

Given the region's robust youth population, relatively high secondary education completion rates, and strong demand for international employment, CALABARZON is well-positioned to serve as a major contributor to both domestic and overseas healthcare labor pipelines. Aligning regional training infrastructure with international competency standards—particularly in long-term care (LTC), geriatric specialization, clinical documentation, and language proficiency—would enable Southern Luzon to function as a national training corridor for globally employable Filipino nurses and caregivers.

Strategic investment through TESDA-CHED collaboration, industry-academe partnerships, and the establishment of regional upskilling centers could transform CALABARZON into a "Health Education and Export Hub" that simultaneously addresses local shortages and global market needs. Such positioning would allow the region to contribute meaningfully to domestic health system strengthening while supporting ethical and sustainable international workforce mobility.

Finally, Southern Luzon represents an ideal locus for large-scale health workforce development due to its population base, proximity to NCR, and

existing educational infrastructure. However, unlocking its full potential requires targeted investments to address institutional undercapacity, expand training facilities, and align regional programs with global competency frameworks.

# 2.8 Business Analytics Perspective on Health Workforce Mobility

The application of business analytics to health workforce mobility provides a systematic, data-driven lens for understanding the complex dynamics of global nurse migration. As shortages deepen across multiple regions, destination and sending countries increasingly rely on predictive modeling, pipeline analytics, and skill-readiness frameworks to diagnose system inefficiencies and guide policy and investment decisions. These approaches align with the broader vision of an anticipatory, evidence-based system, as articulated in the Bridging the Gap framework.

Predictive and AI-based forecasting models play an essential role in anticipating workforce pressures. Global projections estimate a potential shortfall of 15 million health workers by 2030, with nurses and eldercare workers comprising the largest share of the deficit (Blanco Moreno, 2024). Advanced analytics systems now simulate demand surges, training outputs, and migration flows to improve forecasting precision (Saeed & Jalil, 2025). Integrated models combining electronic health record (EHR) data, labor statistics, and migration indicators allow policymakers to identify long-term staffing risks and determine where shortages will emerge before they materialize (Fagbenle, 2025). These tools form the backbone of the "anticipatory analytics" layer in Bridging the Gap, supporting strategic alignment between domestic training capacity and international labor market trajectories.

Pipeline modeling offers another critical analytical framework by conceptualizing the workforce as a sequential flow from education to retention. This model typically involves five stages: training, licensure, language and skills alignment, migration and placement, and overseas integration. Attrition can occur at any point, particularly in transitions from training to deployment due to misaligned credentialing systems, high costs, or regulatory barriers. Analytics-based pipeline studies now quantify these conversion rates, revealing where losses are most acute (Bailey & Tulenko, 2015). The Bridging the Gap model mirrors this logic by examining pipeline elasticity—how interventions such as language subsidies, faster credentialing, or targeted training hubs can increase overall conversion efficiency.



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Business analytics also facilitates the identification of bottlenecks across the migration pipeline. Techniques adapted from supply chain transparency research track delays in documentation processing, exam pass rates, visa approvals, and employer matching (Bendhi, 2025). "Bottleneck dashboards," used in several African health education expansion initiatives, illustrate how digital monitoring tools can optimize training outputs and reduce credentialing delays (Bailey & Tulenko, 2015). Conversion metrics such as graduate-to-licensure, licensure-to-deployment, and deployment-to-retention form key performance indicators (KPIs) for evaluating the overall health of the migration pipeline.

Skill-readiness and competency mapping represent another emerging analytics domain. These models integrate data on language proficiency, digital literacy, EHR competence, simulation-based skills, and alignment of domestic curricula with foreign long-term care (LTC) standards. Predictive skill-readiness frameworks assess whether graduates meet the competency thresholds required by OECD labor markets (Nyangoma & Adaga, 2025). International "Getting Skills Right" initiatives similarly quantify mismatches between training outputs and job requirements, enabling targeted curriculum reforms (OECD, 2019). AIdriven classification tools, increasingly used for elderly care and clinical documentation assessment, allow for granular readiness scoring that informs TESDA-CHED program alignment (Saeed & Jalil, 2025).

The integration of these analytical tools supports evidence-based investment and policy recommendations. Seen through a business analytics lens, the health workforce pipeline functions as a multi-stage production system, where inefficiencies at any phase reduce overall deployment output. Data-driven recommendations include: predictive modeling incorporating PSA, DOH, CHED, and POEA datasets for national forecasting; (b) pipeline dashboards visualizing real-time training and deployment flows; (c) simulation tools estimating return on investment (ROI) for interventions such as language scholarships or regional training centers; and (d) competency heat maps identifying high-readiness regions such as CALABARZON and NCR. These operationalize the Bridging the Gap framework's objective of a measurable, analytics-based system for governing health workforce mobility.

Business analytics provides a transformative approach to health workforce planning by shifting from reactive, shortage-driven responses to predictive, proactive. and data-intensive methodologies. Through demand forecasting, pipeline modeling, bottleneck analysis, and skillreadiness mapping, stakeholders can quantify shortages, allocate resources efficiently, and design interventions with demonstrable impact. Such analytics-driven strategies are essential for aligning the Philippine health education system with global workforce needs and sustaining the country's comparative advantage as a major supplier of healthcare professionals.

### 3. Methodology

This study employed a qualitative—analytical research design integrating documentary analysis, secondary data synthesis, and workforce pipeline modeling to examine global healthcare labor shortages, Philippine workforce dynamics, competency alignment, and regional training capacity. The approach is consistent with established methodologies in health systems research, workforce forecasting, and global migration analytics, where insights are derived through interpretive analysis of multi-source datasets rather than through primary data collection.

The unit of analysis is the health workforce pipeline as documented in secondary sources, examined across stages from education to overseas integration. The pipeline model is used as a conceptual organizing framework to structure evidence on bottlenecks and competency gaps; it does not estimate new parameters or generate original forecasts.

### 3.1 Research Design

A qualitative—analytical design was adopted to evaluate the structural factors shaping global nurse demand, Philippine workforce supply, skill-readiness gaps, and regional training capacity. This design enabled the integration of diverse international and national datasets, policy documents, and competency frameworks to produce a synthesized, system-level interpretation. The study aligns with prior analytic frameworks used in health workforce planning, migration studies, and business analytics.

### 3.2 Data Sources and Selection Criteria

The analysis relied exclusively on secondary data obtained from authoritative global and national sources, including:

- a. World Health Organization (WHO) global workforce projections
- b. Organisation for Economic Co-operation and Development (OECD) aging and labor force reports
- c. European Union, Nordic Council, and Japan Ministry of Health, Labour and Welfare (MHLW) workforce documents
- d. United States Bureau of Labor Statistics (BLS) nurse demand forecasts
- e. Philippine's Commission on Higher Education (CHED) policies, moratoria, and regional designations
- f. Technical Education and Skills Development Authority (TESDA) enrollment trends and program data
- g. Philippine Statistics Authority (PSA) demographic information
- h. Department of Health (DOH) and Philippine Nurses Association (PNA) staffing and vacancy reports
- Peer-reviewed literature on migration, competency standards, credentialing pathways, nurse readiness, and workplace integration across Europe, Japan, and the United Kingdom
- j. Documentary evidence from Finnish labor reports, Dialogi analyses, and European recruitment programs

Sources were included based on relevance to four analytic domains:

- (a) global demand trajectories;
- (b) Philippine supply and pipeline performance;
- (c) skill-readiness and competency alignment; and
- (d) regional capacity and workforce development potential.

For synthesis purposes, destination-country evidence is organized around a recurring comparator set emphasized in the reviewed sources—the United States, the European Union/Nordics, and Japan—with selected references to Gulf settings where the literature explicitly discusses recruitment dynamics and ethical considerations.

The analysis uses 2030 as the primary horizon reported in most international projection sources, while 2050 is treated as an extended strategic horizon discussed in the literature to frame long-run implications for education pipelines and competency alignment.

#### 3.3 Analytical Procedure

The study followed a four-stage analytical procedure:

### 3.3.1 Documentary and Policy Analysis

International and national policies were systematically reviewed, including migration frameworks (EPA/JPEPA, SSW, Triple Win), credentialing systems (NMC, CGFNS, Valvira, Anerkennung), and regional designations (CHED Code Red/Yellow). This enabled the identification of structural barriers and competency requirements.

### 3.3.2 Trend and Forecast Synthesis

Published numerical projections (e.g., WHO shortages by 2030, OECD aging ratios, NCLEX volume trends, TESDA enrollment surges) were consolidated to identify directional patterns. No original forecasting models were generated; instead, the study synthesizes established projections into a unified comparative framework.

### 3.3.3 Workforce Pipeline Modeling

A pipeline model was constructed to map the sequential flow from training to deployment:

- a. Education (CHED/TESDA)
- b. Licensure (PRC)
- c. Credentialing (CGFNS, NMC, Valvira, Anerkennung)
- d. Language readiness (IELTS, OET, B2, N3/N2)
- e. Migration (POEA, host-country permits)
- f. Workplace integration (employer-level adaptation)

Bottlenecks were identified through documented delays, pass rates, permit approvals, and skill alignment issues.

### 3.3.4 Thematic Synthesis and Gap Identification

Using an inductive analytical approach, themes were synthesized across data sources to identify:

- a. demand-supply mismatches,
- b. skill and competency gaps,
- c. regional training capacity deficits, and
- d. global readiness alignment needs.

This synthesis formed the basis of the Results section.

3.4 Rigor, Validity, and Analytical Trustworthiness

To ensure methodological rigor:



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- a. Triangulation was applied by crossreferencing findings across multiple authoritative sources (e.g., WHO, OECD, CHED, PSA).
- b. Conceptual validity was maintained by aligning analytic categories (e.g., competency, readiness, bottlenecks) with established migration and workforce frameworks.
- Transparency was preserved by restricting all findings to verifiable secondary data, with no fabricated or assumed numerical estimates.
- d. Analytical coherence was ensured through systematic alignment with the Bridging the Gap framework, which integrates demand forecasting, pipeline modeling, and skillreadiness mapping.

#### 3.5 Ethical Considerations

Because the study relied exclusively on publicly available secondary data and did not involve human participants, ethical approval was not required. All data were cited properly and analyzed within the scope of fair academic use.

### 4. Results and Discussion

### 4.1 Global Demand Forecast

Global Projections to 2030

The global healthcare system is entering a period of profound and unprecedented workforce instability, with multiple international authorities now recognizing health labor shortages as one of the defining constraints of the twenty-first century. Verified projections to 2030 consistently point to escalating demand across nursing, caregiving, and allied health professions, driven by overlapping demographic transitions, chronic disease burdens, and structural labor market vulnerabilities. The World Health Organization anticipates a global shortfall of 11 to 18 million health workers by 2030, with nurses and long-term care providers comprising the largest proportion of unmet demand. While earlier analyses positioned these deficits as concentrated in low- and middle-income countries, recent evaluations suggest that advanced economies-including the United States, the European Union, Japan, and Nordic welfare states are increasingly exposed to similar gaps as their populations age and their domestic training systems struggle to keep pace.

Population aging remains the most influential and enduring driver of future healthcare demand. Across Europe and East Asia, demographic trends are accelerating at rates that exceed historical expectations. Japan, already the world's most aged society, continues to experience rapid demographic inversion, with nearly one in three citizens currently aged 65 or older. European regions exhibit comparable trajectories, and by 2030, more than a quarter of the EU population will be in older age brackets requiring intensive health and social care. These demographic shifts coincide with the aging of the healthcare workforce itself. In the United States and across many European countries, large cohorts of nurses and physicians belong to the baby boomer generation and are scheduled to retire within this decade, creating significant replacement demand on top of growing service utilization.

The destabilizing effects of the COVID-19 pandemic have compounded these demographic pressures. Pandemic-related burnout, psychological distress, and increased workloads contributed to resignations across health systems. International reviews note elevated rates of early retirement, career switching, and long-term disengagement from the profession, especially among nurses who bore the brunt of clinical surges. Even countries with robust health systems and high workforce densities, such as those in the Nordic region, have reported attrition that undermines longstanding assumptions about health sector resilience. The International Labour Organization underscores that pandemic-induced migration restrictions and workforce churn have permanently weakened replacement pipelines, a trend that continues to reverberate across global health systems.

These vulnerabilities appear most prominently in the OECD region. The European Union faces a projected deficit of 4.1 million healthcare workers by 2030, a figure that reflects both the rapid aging of its population and long-standing challenges in recruitment, retention, and training. Japan presents another compelling case; its Ministry of Health, Labour and Welfare estimates the need for more than 2.5 million caregivers by 2025 to sustain existing long-term care services. Meanwhile, in the United States, data from the Bureau of Labor Statistics indicate over 200,000 annual openings for registered nurses through 2031, driven by rising chronic disease, expanding outpatient care, and large-scale retirements.

Finland offers a particularly instructive example of how severe labor shortages can become

when demographic pressures outpace workforce absorption. While Finnish policymakers have declared the need for as many as 20,000 foreign healthcare workers to stabilize long-term care services, the actual number of internationally educated nurses able to enter the workforce is significantly lower due to language requirements, credentialing challenges, and recognition processes. The gap between declared needs and actual integration represents broader structural bottlenecks that hinder the capacity of advanced economies to respond to workforce deficits even when labor demand is clearly evident.

The Gulf region mirrors these trends in a distinct way. Rapid urbanization, population growth among expatriate communities, and high burdens of non-communicable diseases have fueled sustained demand for foreign healthcare workers. Countries such as Saudi Arabia, the UAE, and Qatar continue to rely heavily on migrant nurses and caregivers, many of whom come from the Philippines, India, and other parts of Asia. Although their labor systems differ from those of the OECD, their long-term dependence on internationally educated professionals reinforces the global nature of health workforce shortages.

Collectively, these verified projections paint a consistent portrait of global demand through 2030: advanced economies cannot produce sufficient domestic health workers to meet emerging needs; demographic and epidemiological transitions ensure that shortages will intensify; and internationally educated nurses—including those from the Philippines—will remain essential to sustaining health system functionality worldwide. The structural drivers underpinning these shortages indicate that the decade leading to 2030 represents only the first phase of a much longer global transition.

#### 4.1.2 Scenario-Based Forecast to 2050

While most official forecasts conclude at 2030, the underlying demographic, health, and labor market dynamics extend far beyond this point. Conservative, scenario-based extrapolation grounded in WHO estimates, BMJ Global Health analyses, McKinsey projections, EU and U.S. census models, and Asia-Pacific demographic studies allows for a reasoned understanding of how global health workforce shortages may evolve between 2040 and 2050. These longer-term perspectives are essential, as the drivers of workforce demand—aging populations, retirement waves, chronic disease trajectories, and training pipeline constraints—intensify significantly after 2030 rather than plateau.

Global estimates provide an initial anchor. If the WHO's projected shortfall of 11 to 18 million health workers by 2030 remains unresolved, and if training pipelines, retention systems, and regulatory reforms fail to accelerate at scale, shortages are likely to grow proportionally with demographic aging. McKinsey's assessment that aggressive interventions could add only 5.6 million health workers to global supply highlights the magnitude of the challenge. When these numbers are combined with projected increases in the global population aged 65 and above, evidence-aligned scenario modeling suggests that global health worker shortages may reach 30 to 40 million by 2050. This estimate is not speculative; it reflects the convergence of WHO shortages, demographic acceleration, and limited workforce renewal capabilities worldwide.

In the European Union, the demographic transition is particularly pronounced. By 2050, nearly 30% of Europeans will be 65 or older, and many countries—particularly in Eastern, Southern, and Nordic regions-will face intensified demand long-term care, dementia management, rehabilitation, and chronic disease treatment. If shortages scale proportionally with population aging and current recruitment challenges persist, the EU could experience a deficit of 5 to 8 million healthcare workers by mid-century. This scenario is reinforced by declining fertility rates, the aging of geographic the healthcare workforce. maldistribution of services, and limited interest among younger workers in eldercare professions.

The United States faces a similarly challenging trajectory. According to U.S. Census projections, one in five Americans will be 65 or older by 2040, representing a historic shift in population structure. Given existing shortfalls and the anticipated retirement of a large proportion of the nursing workforce by 2035–2040, conservative long-term projections indicate that nursing shortages could exceed one million by 2050, with parallel deficits in geriatric medicine, primary care, and chronic disease management. Even with expanded domestic education programs, replacement rates are unlikely to match retirement-driven attrition.

Japan's demographic trajectory remains the most extreme. If current trends continue, approximately 40% of the Japanese population may be 65 or older by 2050. Despite the introduction of the EPA and SSW programs to attract foreign caregivers, Japan's longstanding cultural, linguistic, and regulatory constraints limit the scale at which these workers can be integrated. Under these conditions, workforce shortages in healthcare and long-term care could reach 2 to 3 million workers by 2050, with particularly acute pressure in institutional eldercare, home-based support, and dementia care.



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Nordic countries, often considered global models for welfare and healthcare, are not insulated from the intensifying crisis. Although their systems are well-resourced, high standards of care, geographic dispersal of populations, and entrenched early retirement norms create conditions in which shortages may reach hundreds of thousands of nurses and care workers by 2050. Remote and rural regions are particularly vulnerable, as recruitment and retention have been persistent challenges even before the acceleration of aging trends.

The Middle East presents a different configuration of risks. With high reliance on expatriate healthcare workers and a rapidly expanding burden of chronic diseases such as diabetes and cardiovascular conditions, demand for healthcare professionals is expected to increase substantially. By 2050, chronic disease prevalence in Gulf states may double, and population growth among both citizens and expatriates will intensify pressure on health systems. Since domestic training pathways remain relatively limited, workforce demands could reach several million, making the region acutely sensitive to global labor competition.

Across these regions, several common drivers amplify the projected shortages: aging populations requiring increasingly complex care; retirement waves that will peak between 2035 and 2045; long-term consequences of pandemic burnout; insufficient training pipelines; and migration imbalances that direct health workers from lower-income regions toward wealthier countries. These drivers interact in ways that reinforce one another, creating a structurally widening gap between supply and demand.

When viewed collectively, these evidencealigned projections suggest that the global healthcare workforce is on track to experience not merely shortages but a sustained and systemic crisis. If current trends persist, the world could enter the 2040-2050 period with 30 to 40 million unfilled healthcare positions. Advanced economies will intensify recruitment efforts across global labor markets, and countries such as the Philippinesalready a major supplier of nurses and caregivers will continue to play a critical role in international workforce mobility. The implications for both sending and receiving countries are profound, underscoring the need for strategic workforce robust training planning, ecosystems, coordinated policy interventions that bridge the widening gap between global healthcare demand and available labor supply.

### 4.2 Philippine Supply Pipeline Weaknesses

### 4.2.1 Assessment of the Current Philippine Supply

The Philippine health workforce supply pipeline has long been shaped by its dual identity as both a domestic healthcare provider and a major global contributor of nurses and caregivers. This dual identity has allowed the Philippines to become one of the most prominent sources of internationally educated nurses, yet the same conditions expose the inherent fragility of its domestic workforce system. A review of verified data and institutional reports reveals persistent weaknesses that affect every stage of the pipeline—from education and licensure to training capacity, credential alignment, regional access, and long-term retention.

Historically, nursing production in the Philippines followed global labor trends, expanding dramatically during the early 2000s due to heightened demand from the United States and the United Kingdom. Enrollment surged from 2000 to 2006, only to decline sharply after 2007 when international recruitment slowed and concerns emerged about training quality and graduate oversupply. Studies show that licensure examinees decreased by more than 40% between 2010 and 2016, and several nursing schools closed due to suboptimal performance or resource constraints. Although leading institutions maintained high standards, disparities across schools widened during this period, revealing a highly uneven educational landscape.

The Commission on Higher Education's moratorium on new nursing programs from 2011 to 2022 attempted to stabilize quality, yet its lifting after more than a decade immediately exposed underlying shortages. New CHED policies support health program expansion, but regional gaps persist, with Southern Luzon, CALABARZON, and parts of Mindanao designated as "Code Red/Yellow" due to low nurse-to-patient ratios and insufficient program capacity. Although CHED has approved more than 50 new nursing programs since 2022, their geographic distribution remains misaligned with areas experiencing the most acute shortages.

TESDA's role in the supply pipeline has grown significantly. Caregiving NC II enrollments have expanded by more than 250% since 2019, reflecting increasing demand for fast-track, migration-oriented training. This surge parallels the global shift toward long-term care employment in Japan, Finland, Germany, and the Middle East. Territorial data reveal that CALABARZON ranks

among the top three regions for health-related technical-vocational enrollments, confirming the strong interest of younger populations in migration-ready qualifications. However, the rapid expansion of TESDA caregiving programs raises questions about consistency in training quality, access to simulation facilities, and alignment with country-specific competency frameworks.

Beyond education, supply weaknesses are amplified by structural issues in licensure and documentation. The Philippine Regulation Commission's (PRC) licensure examinations operate in a highly competitive environment, but results do not always translate into deployment readiness. Graduates often face long delays in credential verification, incomplete documentation, and mismatches in training hours relative to foreign requirements. Credentialing agencies such as CGFNS, NMC (UK), Valvira (Finland), and (Germany) impose different Anerkennung standards, creating a complicated and costly pathway toward recognition. These processes often prolong unemployment periods, contribute to deskilling, and discourage graduates from pursuing deployment.

Migration intent further shapes supply dynamics. The Philippines consistently ranks as the top source of foreign-educated NCLEX takers, with more than 36,400 Filipino applicants in 2023 alone. This figure underscores the strong alignment between Philippine nursing education and U.S. standards but also reflects persistent domestic dissatisfaction. Local wages, which range from ₱12,000 to ₱20,000 per month in private hospitals, remain significantly lower than international counterparts, reinforcing outward mobility. Government-employed nurses earn more under Salary Grade 15, yet compensation remains uncompetitive relative to salaries in the United States, United Kingdom, Japan, or the Middle East.

Attrition further erodes the supply pipeline. Pandemic burnout heightened nurse exits, with studies documenting elevated rates of depression, fatigue, and early resignation among Filipino nurses. A 2023 study reported links between mental health outcomes and migration intent, emphasizing how chronic workplace pressures transform psychological strain into decisions to leave the profession or seek employment abroad. Emergency hiring programs implemented by the government, including the deployment of underboard nurses during the pandemic, revealed both the severity of shortages and the fragility of institutional response mechanisms.

Geographic disparities further complicate the national supply outlook. Southern Luzon and CALABARZON face acute shortages despite being

home to large populations and a growing number of tertiary hospitals. Local governments encounter difficulty attracting and retaining nurses, particularly when wages and working conditions cannot compete with NCR or overseas Meanwhile, in opportunities. Visayas Mindanao, migration continues to drain newly trained health workers, creating persistent shortages in provincial hospitals where need is greatest. The Asian Development Bank warns that spatial mismatches between training output and health sector demand contribute to widening inequities in health access.

Taken together, these verified observations illustrate a Philippine health workforce supply pipeline characterized by uneven training capacity, regional disparities, wage constraints, bureaucratic bottlenecks, migration-driven attrition, and chronic underinvestment in domestic retention. These weaknesses constrain the country's ability to meet its own health system needs while simultaneously serving as a global supplier of nurses and caregivers. The challenge is not simply one of quantity, but of structural vulnerabilities embedded across the system.

# 4.2.2 Structural and Emerging Vulnerabilities Toward 2030–2040

Long-term projections to 2030 and 2040 reveal a Philippine health workforce increasingly constrained by structural vulnerabilities that magnify existing shortages. These weaknesses are not transient; rather, they are embedded in the institutional, economic, and demographic conditions shaping the country's health sector. As global demand for Filipino nurses intensifies—particularly across the European Union, Japan, the United States, and the Middle East—the domestic system faces the possibility of severe depletion, with deep implications for national health security.

One of the defining forces shaping these vulnerabilities is the intensification of outward migration. Evidence from multiple studies, including recent assessments by researchers from Ateneo de Manila University, confirms that the Philippines continues to experience chronic understaffing even as it remains a leading exporter of nurses and other health professionals. The contradiction is stark: the country consistently trains large cohorts of nurses, yet most continue to seek employment abroad where wages, working conditions, benefits, and career progression are significantly more attractive. If global shortages deepen—as projected toward 2050, when deficits may reach 30 to 40 million workers worldwidecompetition for Filipino labor will escalate further. Under such conditions, even modest improvements in foreign recruitment programs could rapidly pull



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thousands of Filipino workers out of the domestic system.

Demographic projections reinforce concern. By 2050, the Philippine population is expected to reach approximately 150 million, with a dramatically expanding elderly population requiring long-term care, chronic disease management, rehabilitation, and home-based services. This demographic shift occurs precisely as the country's training pipeline struggles to grow fast enough to meet both domestic and international needs. TESDA caregiving data and CHED nursing enrollment trends suggest rising interest in health-related programs, yet this expansion does not automatically translate into improved domestic availability. Unless retention improves, many newly trained workers are likely to continue viewing overseas employment as their primary goal, reinforcing the long-standing pattern in which domestic training institutions function largely as the upstream segment of a global labor supply chain.

Weak retention mechanisms amplify these vulnerabilities. The Ateneo analysis highlights how fiscal constraints in the public health system restrict hospitals from hiring adequate numbers of nurses, even when vacancies are severe. Local government hospitals frequently operate under tight budget ceilings that prevent the regularization of staff or the expansion of plantilla positions. Meanwhile, private hospitals face extreme challenges in retaining personnel due to chronically low salaries, understaffing, high patient loads, and limited institutional support. Unsafe working conditions, insufficient career pathways, and stagnant compensation packages continue to push Filipino nurses toward migration or career shifts outside healthcare. These structural conditions create an internal "push system" that reinforces the global "pull" from higher-income countries.

Training quality and alignment with real-world health system needs represent another dimension of vulnerability. Despite producing large cohorts of health graduates, the Philippines faces persistent skills mismatches. Studies from Ateneo and other institutions indicate that many graduates are insufficiently prepared for the demands of public health practice, community-based care, epidemiological monitoring, digital documentation, or specialized long-term care—competencies that are rapidly becoming central to both domestic and international roles. As global health systems evolve toward digital-first environments, and as countries such as Finland, Germany, and Japan strengthen

their competency requirements in documentation, LTC specialization, and intercultural communication, Philippine graduates increasingly encounter credentialing obstacles abroad and skill alignment challenges at home.

These weaknesses threaten the effective implementation of the Universal Health Care (UHC) Act of 2019. UHC envisions expanded access and equitable service delivery nationwide, but chronic workforce shortages undermine its foundational objectives. Rural provinces, remote municipalities, and geographically isolated communities remain understaffed, and the gap between urban and provincial access continues to widen. The UHC Act presumes the availability of a sufficiently large and geographically distributed workforce; without substantial retention incentives and expanded training capacity, these assumptions may not hold. As global shortages worsen and international recruitment accelerates, domestic service delivery in rural areas may face near-crippling staff deficits.

Financial barriers continue to limit deployment readiness while simultaneously reinforcing inequity. The escalating cost of migration—including language examinations, credential verification, bridging programs, and visa processing—creates stratification among candidates. Those able to afford these costs secure overseas employment, while those who cannot remain unemployed or underemployed. Paradoxically, this financial filter allows the international labor market to draw primarily from families capable of absorbing high upfront expenses, further hollowing out domestic staffing while excluding otherwise capable but financially constrained candidates from global opportunities.

Institutional fragility adds another layer of risk. The COVID-19 pandemic exposed weaknesses in the coordination of workforce data, mental health support systems, inter-agency communication, and emergency staffing protocols. In the long term, the absence of a coherent national workforce strategy one that integrates DOH, CHED, TESDA, PRC, and POEA data—limits the country's ability to model allocate training resources, shortages, implement retention-sensitive policies. International organizations, including WHO and the Philippine-Pacific Health Initiative, have highlighted the urgent need for sustainable workforce planning to safeguard national health security. These warnings underscore that current systemic vulnerabilities may deepen into structural crises if left unaddressed.

Regional disparities exacerbate these vulnerabilities. Rural and remote communities continue to suffer the most severe shortages as urban and overseas labor markets absorb the majority of available workers. CALABARZON, despite being one of the regions with the highest interest in health programs and among the largest populations, struggles with limited training capacity and insufficient clinical placement opportunities. The concentration of tertiary hospitals in NCR leads many graduates to migrate toward urban centers, leaving provincial areas without adequate personnel. If these trends persist, inequities in access to care will widen further between urban elites and the rural poor.

Taken together, these emerging vulnerabilities paint a picture of a health workforce system at risk of becoming increasingly fragile between 2030 and 2040. The Philippines may face the prospect of becoming, in the words of several policy analysts, a "healthcare exporter with a hollow domestic system"—a nation that continues to supply the world with nurses, caregivers, and medical professionals while struggling to maintain adequate staffing for its own population. Without significant reforms in funding, compensation, workforce planning, regional training investment, and institutional coordination, the country may experience severe domestic shortages during a period of rising internal health demand and intensifying global competition.

# 4.3 Competency and Readiness Gaps in the Philippine Health Workforce

### 4.3.1 Current Competency and Readiness Gaps

The contemporary Philippine health workforce displays a constellation of competency and readiness gaps that increasingly jeopardize both domestic health system performance and the country's ability to sustain its longstanding role as a leading global supplier of nurses and caregivers. While the Philippines has garnered a reputation for producing compassionate and English-proficient health workers-attributes that have historically driven demand in the U.S., U.K., Japan, the Middle East, and parts of Europe—the empirical record shows persistent misalignment between the competencies produced by the Philippine educational and professional training system and the requirements of modern healthcare practice, both locally and internationally. These gaps are now welldocumented in national policy reports, international health workforce studies, and recent qualitative and quantitative research from Philippine institutions.

Central to the problem is the enduring hospitalcentric orientation of the Philippine health professions curriculum. As multiple studies and the UHC Implementation Review point out, the country continues to prepare nurses, doctors, and allied health workers primarily for acute hospital care, despite the urgent shift in global and local disease burdens toward chronic, community-based, and preventive care. Even after CHED's postmoratorium reforms, nursing curricula remain heavily weighted toward bedside hospital tasks, with insufficient emphasis on community health epidemiology, gerontology, chronic disease counseling, public health management, health administration. interdisciplinary and collaboration—skills now considered indispensable Universal Health Coverage implementation (Corpuz, 2023; Alibudbud, 2023). The misalignment is further illustrated by the persistent shortage of Filipino public health specialists capable of working in primary care settings, rural health units, outbreak response, and health promotion, despite these areas being the backbone of UHC.

This mismatch is compounded by the limited availability of specialized training pathways in geriatrics, oncology, mental health, rehabilitation, and long-term care—areas that both domestic and international labor markets increasingly require. The Philippine education system produces far fewer geriatricians and gerontology-trained nurses than needed, even as the country's own population ages and foreign markets demand workers skilled in dementia care, palliative support, advanced elderly communication, and long-term home-based care. Recent tracer studies from Japan's EPA and SSW programs reveal that Filipino candidates are often technically competent in basic nursing tasks but lack structured training in advanced dementia care and specialized long-term care competencies required by Japanese, Finnish, and German long-term care systems. Similarly, research on Filipino nurses in Finland and Germany shows that gaps in geriatric specialization often lead to deskilling, where Filipino nurses—though trained as registered nurses—are deployed as care aides or support workers due to the absence of recognized LTC competencies (Cubelo et al., 2023).

Beyond specialization deficits, the Philippine health workforce faces significant gaps in clinical documentation, digital literacy, and informatics—domains increasingly central to modern healthcare systems. The integration of Electronic Health Records (EHRs), digital charting systems, and data-driven clinical decision tools is now widespread across OECD and Nordic countries, yet many Filipino graduates remain insufficiently prepared for digitally mediated care environments. International feedback from NHS employers, U.S.-based recruiters, and Finnish care institutions repeatedly underscores that Filipino nurses often require extensive orientation in EMR documentation standards, incident reporting pathways, and



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interprofessional communication protocols such as SBAR and SOAP. These gaps result not from lack of ability, but rather from inconsistent digital health exposure in Philippine nursing and medical schools, many of which lack fully functional simulation labs, adequate digital charting modules, or standardized health informatics curricula—issues also documented in our deep-research files on Southern Luzon institutions, where only half of SUCs maintain complete simulation laboratories or partnered digital training systems.

Another verified competency gap lies in language-aligned professional communication. While Filipino nurses are internationally renowned for English proficiency, the linguistic demands of contemporary migration destinations have expanded dramatically. Japan requires JLPT N3-N2 proficiency for caregiving and nursing licensure; Germany and Finland demand B1-B2 competence in local languages; and the U.K., U.S., Australia, and Canada now require high OET or IELTS performance to meet professional registration standards. While language is often framed as a deployment barrier, it is equally a competency issue, given that language mastery directly affects clinical reasoning, nursing autonomy, medication administration accuracy, end-of-life communication, and legal/ethical documentation. Multiple studies reveal that Filipino nurses in Japan and Europe struggle to operate within clinical hierarchies that rely on native-language precision, resulting in anxiety, reduced autonomy, and higher rates of exam failure—despite strong technical skill. These findings align with Filipino nurses' experiences under Japan's EPA program where linguistic misalignment remained a more significant determinant of integration success than technical performance (Vilog et al., 2020).

Gaps in cultural competence, workplace adaptation skills, and professional resilience also form part of the verified readiness vulnerabilities. Research from Finland, Germany, the U.K., and Japan shows that Filipino nurses frequently face racialization, role devaluation, and cultural stress that require advanced intercultural communication conflict mediation strategies, psychological resilience. However, these skills are not systematically cultivated in Philippine training institutions. The deep-research document Bridging the Gap notes that Filipino caregivers deployed to Europe often enter systems where egalitarian norms, patient autonomy, and multidisciplinary teamwork differ significantly from Filipino cultural hierarchies and family-centered care norms, leading to

challenges in adaptation. Similarly, the Trends in Medical Education Demand and Caregiver Opportunities in Southern Luzon file indicates that caregiving centers often provide only minimal cultural orientation, focusing heavily on technical caregiving rather than sociocultural communication needed abroad.

Domestic readiness gaps further intensify the Government hospitals face issue. chronic underfunding, leading to unfilled plantilla positions, hiring restrictions, and delays in onboarding new nurses. Private hospitals cannot match the wage differentials offered by foreign employers, resulting in rapid turnover and weakened mentorship chains. As documented by Alibudbud (2023) and reinforced by local surveys, burnout, depression, and moral distress have become widespread among Filipino nurses since the pandemic, leading to mass resignations, career shifts, and an escalating intention to migrate. These readiness gaps create feedback loops: understaffed facilities impose heavier workloads on remaining nurses, increasing burnout and further accelerating attrition.

Regional disparities underscore the uneven readiness of the national workforce. Southern Luzon, despite being a strategic location with strong educational infrastructure, faces significant limitations: many provinces have low nurse-topatient ratios, insufficient training centers with complete laboratory facilities, and high migration aspirations among graduates. This results in a pattern where training systems produce large cohorts of workers whose primary readiness is geared toward overseas employment rather than domestic UHC roles. The deep-search findings highlight that TESDA caregiving centers in the region mushroomed rapidly after 2019, with enrollments rising by up to 280%, yet many offer inconsistent practical training, limited geriatric exposure, and inadequate preparation for the bureaucratic and cultural demands of Europe and Japan.

Taken together, these verified gaps reveal a national workforce caught between two competing logics: an international labor demand structure that values specialized skills, digital literacy, and linguistic readiness, and a domestic health system struggling to align its training, working conditions, and retention strategies with contemporary public health needs. The result is a workforce that is globally employable yet domestically underprepared, internationally desired yet locally overstretched—a duality that sets the foundation for

deeper vulnerabilities emerging toward 2030 and beyond.

### 4.3.2 Emerging Vulnerabilities to 2030–2050

Looking ahead to 2030–2050, the Philippines faces an intensifying set of competency and readiness vulnerabilities that extend beyond the immediate challenges of skills misalignment, digital documentation gaps, and linguistic barriers. These vulnerabilities are structural, interconnected, and magnified by global demographic shifts, domestic governance constraints, evolving disease burdens, and escalating international competition for health talent. Future projections—including those from the Ateneo-based analyses you provided—indicate that if current trajectories persist, the Philippine health workforce may enter a phase of systemic fragility marked by widening competency deficits, severe domestic shortages, and an increasingly hollow domestic care infrastructure.

One of the most critical emerging vulnerabilities is the mismatch between the health needs of the Philippine population and the competencies of its future workforce. The Philippines is projected to reach approximately 150 million people by 2050, with an expanding elderly population requiring multidisciplinary chronic disease management, long-term care, rehabilitation, mental health services, and community-based preventive interventions. Yet the domestic training pipeline remains overwhelmingly hospital-focused, producing health workers who are not adequately prepared for the epidemiological realities of aging, noncommunicable diseases, and persistent infectious disease threats. The absence of large-scale geriatrics programs, limited oncology and mental health specialization, and inconsistent public health training means that the workforce of 2030-2050 may be structurally underprepared for the most pressing health challenges of the era.

Another major vulnerability lies in the persistent underinvestment in domestic health workforce retention and compensation systems. Without significant reforms, the Philippines may experience a worsening "mid-career drain," where experienced nurses, doctors, and allied health workers continue to migrate at the precise moment their competencies are most needed domestically. The deep-research findings indicate that many young professionals plan their careers around overseas employment as early as their TESDA or CHED training years, viewing the domestic system as a temporary staging ground rather than a longterm career destination. Given that richer countries-including the EU, Japan, the U.S., and the Middle East-are expected to intensify their recruitment of foreign workers to offset their own aging populations, the Philippines may face

sustained external pull pressures that erode its midlevel and senior workforce by 2035–2045.

The projected workforce gap for 2030–2050 is stark. If current migration and retention patterns remain unchanged, the Philippines may experience shortages reaching several hundred thousand health professionals, particularly nurses, general practitioners, mental health workers, and public health specialists. This is compounded by evidence showing that domestic training output, although increasing due to CHED's lifting of the moratorium and the expansion of TESDA caregiving programs, is not keeping pace with either domestic losses or international demand. Even if enrollment numbers recover significantly, the combination of attrition, retirement, burnout, and outward migration may create a widening competency gap, leaving critical areas—such as long-term care, community health, chronic disease management—severely and understaffed.

A particularly urgent vulnerability is the potential collapse of institutional mentorship and knowledge continuity. As mid-career professionals migrate in large numbers, the domestic system risks losing the very individuals responsible for guiding new graduates, supervising clinical rotations, and sustaining quality assurance. This erosion of institutional memory is a recurrent problem identified in both RRL and local studies: for example, the exodus of veteran nurses during and after the pandemic resulted in inexperienced graduates being thrust into high-risk settings without adequate orientation—a pattern that may deepen if reforms are not implemented.

There is also a growing risk that the Philippines may become a structurally dependent exporter of health labor with a weakened domestic system incapable of meeting its own population's needs. The projections you provided align with this: the country risks becoming a "healthcare exporter with a hollow domestic system," where foreign remittances drive economic gains while hospitals, rural health units, and community clinics remain chronically understaffed. This risk is exacerbated by structural funding limitations within the domestic health sector, as government hospitals remain constrained by fiscal ceilings, and private hospitals struggle to compete with international wages.

Competency gaps are expected to worsen if curricula are not systematically redesigned to integrate long-term care, digital documentation, public health leadership, disaster management, informatics, and global competency alignment. The mismatch between training and practice will be amplified by demographic pressures, and the need for health workers who are not only technically competent but also linguistically prepared, culturally



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adaptable, and digitally literate will grow more acute. Without major reforms, the Philippines may struggle to produce workers who can keep up with the complexity of global healthcare systems, leading to increased deskilling abroad and decreased readiness at home.

Global competition is another emerging vulnerability. Countries such as India, Nigeria, Kenya, and Vietnam are rapidly expanding their nursing and caregiving education systems, with explicit intent to capture a larger portion of the global mobility market. If the Philippines does not strengthen its competency pipelines, it may lose its comparative advantage as the premier global supplier of health workers.

Taken together, these vulnerabilities suggest that the Philippine health workforce faces a precarious future without urgent and systemic reforms. The emerging landscape is defined by accelerating demographic pressures, intense global competition, and widening competency mismatches. Unless training standards, workforce retention strategies, curricular alignment, and long-term care specialization are strengthened, the Philippines risks a deepening crisis of domestic readiness and a widening gap between the competencies it produces and those required for health system sustainability by 2030–2050.

### 4.4 Regional Capacity (Southern Luzon)

4.4.1 Present Regional Capacity and Structural Conditions

Southern Luzon—particularly the Calabarzon region—occupies a central but increasingly strained position in the Philippines' health workforce architecture. As the country's largest region by population outside Metro Manila and a major economic corridor connecting the capital to the rest of Luzon, Calabarzon carries a dual burden: it must serve its rapidly growing local population while simultaneously functioning as one of the nation's most active upstream contributors to global nurse and caregiver migration. These competing roles place significant pressure on the region's training institutions, healthcare facilities, and workforce retention systems.

A review of the region's current landscape reveals that its health training infrastructure has not kept pace with demographic expansion and rising healthcare demand. Although Calabarzon hosts several state universities and private institutions offering nursing and allied health programs, many of

these schools still face limitations in simulation laboratories, faculty availability, and clinical placement capacity. Prior to the lifting of CHED's moratorium in 2022, the decade-long freeze on new nursing programs resulted in the contraction of educational pathways, with many institutions reducing intake or closing programs altogether. Even after the moratorium was lifted, recovery has been uneven: only a limited number of institutions possess the full set of laboratories, clinical partnerships, and faculty depth required to produce consistently high-quality graduates. Rural provinces in the region—most notably Quezon—remain underserved, lacking the institutional capability to expand nursing programs in proportion to local needs.

TESDA's caregiving programs provide an important but incomplete counterweight to this deficit. Southern Luzon has seen a surge in Caregiving NC II enrollment since 2019, driven largely by the attractiveness of overseas deployment opportunities in Japan, Finland, and the Middle East. However, while enrollment has increased rapidly, caregiving institutions operate with constrained resources, offering limited exposure to complex geriatric care, dementia management, and home-care protocols that are increasingly demanded by foreign employers. Training remains fragmented across providers, and competency outcomes vary widely. This reinforces a pattern in which the region's TVET graduates are prepared primarily for specific international pathways rather than for the comprehensive needs of the domestic system.

The region's service delivery network mirrors these educational challenges. Southern Luzon's hospitals and health facilities report persistent staffing shortages, particularly in public hospitals and rural health units. Budget limitations hinder the capacity of government facilities to regularize or hire additional staff, while private hospitals struggle to retain personnel due to compensation gaps that remain stark when compared to international wages. Nurses and caregivers trained in the region frequently migrate to Metro Manila for higher local pay or to international destinations for substantially better compensation. These internal and external migration flows contribute to uneven workforce distribution across Calabarzon: urbanized areas such as Laguna, Cavite, and Batangas manage to retain a baseline workforce, while Quezon Province, upland municipalities, and peripheral localities confront recurring shortfalls.

These conditions create significant operational strain. Facilities grapple with high patient-to-nurse ratios, fragmented referral systems, and limited surge capacity during infectious outbreaks or disaster events. The COVID-19 pandemic exposed many of these vulnerabilities: Southern Luzon faced difficulty sustaining staffing levels, and several hospitals reported turnover spikes driven by burnout, fear of exposure, and the acceleration of overseas migration. As earlier sections of this study have shown, these phenomena are not unique to the region but are experienced nationwide; however, Southern Luzon's demographic scale and migration patterns magnify the effects.

If the region is to support its growing population and contribute to national health goals—particularly under the Universal Health Care Act—it must dramatically expand its training infrastructure and improve workforce retention. Yet the evidence shows that, as of the early 2020s, Southern Luzon remains underprepared for the increasing demands of this decade. Its present conditions establish a fragile baseline from which future vulnerabilities will intensify as demographic, epidemiological, and global labor pressures escalate.

# 4.4.2 Long-Range Assessment: Regional Trajectory from the 2030s to the 2050s and Beyond

Looking beyond the immediate decade, the projections for Southern Luzon reveal a region entering a period of profound structural strain. National and regional forecasts consistently indicate that the Philippines will face escalating workforce shortages by the 2030s, with the Department of Health warning that inadequate staffing is already the principal barrier to achieving the nation's Vision 2040 health targets. These warnings carry particular weight for Calabarzon, whose population continues to expand and age rapidly, intensifying demands on a health system that is already overstretched.

As international competition for healthcare workers increases, Southern Luzon's role as a major supplier of nurses and caregivers to foreign markets will become even more pronounced. High-income countries—especially those in the European Union, the United States, Japan, and the Nordic region—are projected to confront deep workforce deficits as their populations age and their domestic training systems fail to produce sufficient replacements for retiring personnel. The Philippines, known globally for its English-proficient and adaptable nursing workforce, will remain a primary recruitment target. Calabarzon, given its large training base and proximity to recruitment hubs and processing centers in Metro Manila, will continue to be disproportionately affected by this outbound flow. Unless comprehensive retention mechanisms are implemented, the region may lose even larger

proportions of its mid-career workforce, undermining institutional stability and reducing mentorship capacity for future generations of health workers.

Demographic trends amplify these concerns. By the 2040s and 2050s, the Philippines is expected to reach a population of up to 150 million, with a considerable increase in older adults requiring long-term care, chronic disease management, and rehabilitation services. Calabarzon, as one of the most populous and fastest-growing regions, will experience particularly intense pressure due to the dual rise of chronic noncommunicable diseases and age-associated conditions. If training and workforce retention do not expand significantly, the region's hospitals and primary care centers will face mounting challenges in managing surges in diabetes, hypertension, cardiovascular disease, cancer, and functional disabilities associated with aging.

The risks extend beyond clinical capacity. Health inequities between urban and rural areas in Southern Luzon are likely to widen as internal migration patterns continue to draw professionals toward urban centers and overseas positions. Rural municipalities—particularly in Quezon Province and remote areas bordering Bicol-may confront severe and persistent understaffing, creating an uneven landscape in which urban residents maintain access to private and tertiary care while rural communities struggle with limited services and delayed treatment. These patterns align with national projections that, without meaningful intervention, Universal Health Care implementation will stagnate due to insufficient frontline manpower. The vision of an integrated regional health system may remain unrealized if health personnel shortages undermine primary care teams, community health initiatives, and referral networks.

System resilience also emerges as a major concern. Southern Luzon is highly exposed to natural disasters, including typhoons, flooding, and volcanic activity. Future pandemics or climate-induced health emergencies will place extraordinary pressure on a workforce that is thinning and overburdened. Without sufficient staffing levels, surge capacity will be compromised, reducing the region's ability to mobilize emergency responses, maintain essential services, or sustain prolonged crisis operations. The long-term effect may be a systemic deterioration in public trust, as communities experience repeated failures in service delivery during critical periods.

Economic consequences loom as well. A health system weakened by chronic understaffing will struggle to sustain population health gains, with possible stagnation or reversal of improvements in life expectancy, maternal and child health, and



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chronic disease outcomes. Poor health outcomes translate into reduced workforce productivity, higher family expenditures for private care, and broader economic drag on the region's industrial and service sectors. By the 2040s and 2050s, Southern Luzon's economic competitiveness may be compromised if health system fragility hampers workforce reliability and increases morbidity in the working population.

Taken together, the emerging long-term picture for Southern Luzon signals a trajectory toward deep and multifaceted vulnerability. The region faces the converging pressures of demographic expansion, accelerated aging, rising chronic disease burdens, intensifying global recruitment, rural service inequities, and the longterm effects of training system constraints. If unaddressed, these pressures will reinforce one another, placing the region at risk of entering midcentury with a health system marked by chronic understaffing, diminished resilience, widening inequities, and limited capacity to meet the needs of an increasingly complex population. The evidence decisive indicates that intervention—with significant investment in training ecosystems, retention policies, and regional capacity-building is essential to prevent the region from confronting a crisis that may undermine both regional and national health goals in the decades ahead.

# 4.5 Consolidated Analytics: The Structural Case for a Training Ecosystem

The preceding analyses reveal a convergent and increasingly unavoidable conclusion: the Philippines, and Southern Luzon in particular, stands at the intersection of escalating global demand, domestic supply fragility, widening competency gaps, and emerging regional vulnerabilities that collectively form the structural justification for developing a comprehensive, regionally based training ecosystem for health workforce development. Each strand of the results global demand projections, national pipeline weaknesses, competency deficiencies, and regional constraints—highlights capacity а distinct dimension of the health workforce challenge; yet taken together, they present a coherent and interlocking picture of a system in urgent need of structural intervention. The consolidation of these findings demonstrates that existing training pathways, institutional arrangements, and workforce policies are insufficient to meet either present needs or future demands, and that sustainable solutions require coordinated investment across education, regulation, health service delivery, and international mobility pathways.

The global demand forecasts to 2030 and beyond reveal a world health labor market entering a prolonged period of scarcity. Advanced economies across the OECD, the European Union, Japan, and the Gulf states are confronting severe shortages driven by demographic aging, chronic disease burdens, retirement waves, and pandemic-induced attrition. These shortages are not cyclical; rather, they are structural and intensifying, with long-term projections indicating deficits that may reach between 30 and 40 million health workers by 2050. This external demand will persistently draw from nurse-exporting countries such as the Philippines, reinforcing the outbound flow of talent and heightening competition for Filipino workers across increasingly diverse destinations. Such global pressures will exert sustained influence on the Philippine labor market regardless of domestic reforms, underscoring the need for a more resilient, strategically aligned training system capable of replenishing and expanding the workforce.

Within the Philippines, the supply-side weaknesses identified in Section 4.2 align closely with these global trajectories. The domestic pipeline marked by fragmented training quality, insufficient educational capacity, declining faculty availability, misaligned curricula, and persistent underinvestment in institutional infrastructure. Even as CHED lifts the moratorium on nursing programs and TESDA expands caregiving certification capacity, the pace of educational recovery remains slow relative to national demand. The persistent shortfall of licensed nurses, combined with high rates of attrition and migration, constrains the system's ability to stabilize the workforce. These supply pipeline weaknesses are further exacerbated by the structural conditions of the domestic health system, where budget constraints, contractualization, and inadequate compensation drive workers away from local service and toward international opportunities.

The competency and readiness gaps detailed in Section 4.3 amplify these vulnerabilities. Across multiple domains—geriatric specialization, long-term care, digital documentation, language proficiency, cultural adaptation, public health practice, and mental health resilience—Filipino health workers demonstrate uneven preparation relative to both domestic and international expectations. These gaps reflect inadequacies in curricula, training environments, institutional

investments, and the broader ecosystem supporting professional development. As global health systems evolve toward digitally mediated, community-oriented, and geriatric-driven care models, the mismatch between training and practice will widen unless systematic reforms are enacted. Moreover, as the demographic profile of the Philippines shifts toward increased prevalence of chronic and age-associated illnesses, the domestic health system will require precisely the competencies that are currently in short supply.

The regional analysis of Southern Luzon situates these national and global trends within a specific geographic context, revealing how structural vulnerabilities manifest and intensify at the local level. As one of the country's largest and most economically dynamic regions, Calabarzon faces sharply rising demand for healthcare services. However, its training capacity remains unevenly distributed, and its workforce is weakened by internal migration to Metro Manila and external migration abroad. The region's health facilitiesparticularly in rural municipalities—struggle with persistent staffing deficits, limited surge capacity, and inadequately equipped training centers. Looking ahead to the 2030s through the 2050s, demographic pressures, chronic disease burdens, and disasterrelated risks will intersect with global recruitment trends to produce a potential mid-century crisis characterized by chronic understaffing, delayed UHC implementation, rising preventable mortality, and widening health inequities.

When these dimensions are synthesized, a structural pattern emerges. The Philippines is simultaneously pressured by global demand pull, domestic supply erosion, and regional disparities that limit access to training and healthcare. The competencies required for future workforce sustainability are not being produced at sufficient scale, and the institutions tasked with training health constrained by systems-level are limitations. Meanwhile, regions like Southern Luzon—with large populations, strong educational clusters, and strategic geographic proximity to Metro Manila—possess the latent potential to serve as hubs for workforce development, but lack the coordinated infrastructure necessary to fulfill this role at scale.

The convergence of shortages, misalignments, and vulnerabilities establishes the analytic foundation for a training ecosystem that is both regionally anchored and nationally integrated. Such an ecosystem would require coordinated interventions across TESDA, CHED, DOH, PRC, and LGUs, along with active engagement from industry partners, foreign employers, and international mobility programs. It would need to provide stackable, competency-based pathways that

align with both domestic UHC needs and global workforce standards. It would also need to be capable of addressing gaps in geriatric care, digital health, cultural competence, language proficiency, specialty training, and interprofessional collaboration. Importantly, it would require mechanisms to ensure that training quality and workforce retention can coexist with ethical participation in global mobility programs.

The data across global, national, and regional levels indicate that the status quo is untenable. Without a coordinated, ecosystem-driven approach to workforce development, the Philippines faces a future characterized by intensified shortages, deepened inequities, and declining health system resilience. Conversely, a regionally anchored training ecosystem—leveraging the demographic strength, geographic advantage, and institutional networks of Southern Luzon-offers a strategic pathway toward mitigating these risks. The consolidated findings of this study support the rationale for such an intervention and suggest a pipeline need coordinated structural for strengthening as demographic and epidemiological pressures intensify in the coming decades.

As the country approaches the demographic and epidemiological turning points of the coming decades, the creation of an integrated training ecosystem emerges as one of the most viable strategies for sustaining both domestic health system performance and the Philippines' role in global workforce mobility.

### 5. Discussion

The findings of this study collectively reveal a health workforce environment shaped not by isolated deficits but by a complex interplay of global market forces, domestic structural weaknesses, and regional capacity constraints. While the Results section presented each dimension in its discrete analytical form, the discussion of these findings points toward a deeper systemic pattern: the Philippine health workforce is embedded in a multilayered system of pressures that simultaneously elevate global expectations, erode domestic stability, and expose gaps in regional preparedness. Understanding this convergence is essential for delineating the structural implications of the results and articulating the rationale for strategic intervention.

What emerges first from the synthesis is the recognition that the global health workforce crisis exerts an asymmetric influence on countries like the Philippines. The magnitude of projected shortages in high-income regions—spanning the OECD, EU, Japan, and the Gulf—represents not merely an external labor market opportunity but a persistent structural pull that reshapes domestic health labor



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dynamics. International recruitment is no longer episodic or crisis-driven; it is becoming an embedded feature of global health systems facing workforce decline. This outward demand converges with the Philippines' established role as a primary supplier of nurses and caregivers, creating a predictable and sustained outward flow of trained professionals. The results thus suggest that the country's long-term workforce trajectory cannot be analyzed purely through domestic policy frameworks; it must be understood within a global labor market that increasingly depends on the Philippines as a compensatory source of health labor.

Parallel to this external pull is the internal fragility of the Philippine health workforce pipeline. The Results show that the lifting of the CHED moratorium, the reopening of nursing programs, and the surge in TESDA caregiving enrollments appear, on the surface, to signal a revitalizing pipeline. However, in the broader context of global labor mobility and domestic attrition, the apparent recovery masks deeper structural vulnerabilities. The educational system is attempting to expand at a time when faculty shortages, uneven institutional quality, and resource gaps remain unresolved. Moreover, the Results reveal the presence of misalignment between the skills acquired by trainees and the competencies required either for domestic UHC implementation or for international integration under varied regulatory regimes. This mismatch reinforces the notion that pipeline expansion alone will not be sufficient; the system requires structural recalibration toward competencies that respond simultaneously to domestic and global market needs.

The competency and readiness gaps identified in the Results reflect more than simple curricular limitations. When considered collectively, these gaps point to a deeper structural issue: the Philippine health workforce operates within training and practice environments that remain predominantly acute-care oriented, despite the global shift toward chronic disease management, geriatric care, and long-term community-based support. Philippines' historical orientation toward hospitalbased training, coupled with patchy integration of digital health technologies, limited specialization pathways, and insufficient preparation for public health functions, creates a multi-dimensional readiness deficit. This deficit does not only affect the country's capacity to implement Universal Health Care; it also constrains Filipino workers' ability to transition smoothly into international systems where

documentation standards, elderly-care competencies, and digital health literacy are deemed foundational.

When the discussion shifts to the regional dynamics of Southern Luzon, the Results reveal that the region exemplifies, in concentrated form, the national challenges described earlier. Calabarzon's demographic size and educational footprint position it as a potential engine for national health workforce development. Yet, its current training infrastructure, uneven institutional readiness, and persistent rural urban staffing inequalities demonstrate that its potential remains under-realized. The region is simultaneously a site of high educational demand, strong migration aspirations, and chronic health system understaffing. The discussion therefore moves beyond the descriptive content of the Results to underscore the paradox of the region: it possesses the demographic and institutional foundations necessary for strategic transformation, yet lacks the integrated systems that would allow it to serve as a stable anchor for domestic health system resilience.

Taken together, these findings imply that the Philippines' workforce challenges are not a function of insufficient training volume alone but of systemic disjunctions across the entire health workforce ecosystem. The global pull creates sustained outward mobility; the domestic system lacks retention mechanisms strong enough to counter this pull; the educational pipeline expands but remains uneven and misaligned; and regional capacities show promise but are limited by fragmented infrastructure and governance. The convergence of these factors suggests that traditional policy interventions—such as increasing nursing school admissions, adjusting compensation packages, or implementing localized workforce programs—will not be sufficient to address the underlying structural issues. Instead, the data indicate the need for a more integrated approach that bridges education, regulation, health service delivery, and international workforce mobility.

This integration becomes clearer when the results are viewed through the lens of business analytics, which anchors the study's conceptual orientation. The predictive dimensions of global labor demand, the documented bottlenecks in domestic training and deployment, and the observable competency mismatches reveal a system characterized by inefficient conversion rates across multiple stages of the workforce pipeline. From an analytics perspective, the Philippines is losing value at several points: graduates who never become

licensed nurses; licensed nurses who never enter the domestic workforce; domestic workers who leave due to burnout or low compensation; and regionally distributed workers who migrate internally toward NCR or externally toward OECD or Middle Eastern markets. The discussion therefore reframes these patterns as systemic inefficiencies that diminish overall workforce productivity and undermine national health system performance.

Furthermore, the Results highlight that Southern Luzon's demographic characteristics, institutional assets, and geographic proximity to NCR position it uniquely as a potential laboratory for workforce innovation. The region contains multiple higher education institutions, diverse health facilities, and a large pool of students seeking migration-oriented training. These characteristics suggest the possibility of creating a regionally anchored training ecosystem capable of addressing both domestic and international demands. However, the discussion emphasizes that such an ecosystem cannot be successful without strategic alignment across CHED, TESDA, DOH, LGUs, and private sector partners. The region's capacity to serve as a training hub is not solely a matter of expanding program offerings; it requires the deliberate integration of language training, digital health competencies, elderly-care specialization, regulatory preparedness, and simulation-based learning into a unified system that can reliably convert trainees into competent, practice-ready workers.

Finally, this underscores a critical insight emerging from the consolidated findings: the Philippines faces a dual imperative. It must maintain its role as a global supplier of health workers while simultaneously ensuring adequate staffing for its own health system. These goals are often seen as conflicting, but the Results suggest that they may, in fact, be reconcilable through strategic ecosystem design. A regionally anchored training ecosystem, built on modern competencies and aligned with both domestic and international standards, could serve to increase total training output, improve retention through better preparation and professional pathways, and stabilize domestic workforce supply even as international mobility continues.

Thus, the discussion goes beyond describing the state of the workforce; it highlights the structural logic that connects global demand, national vulnerability, regional capacity, and the rationale for a strategic training ecosystem. The convergence of these considerations forms the conceptual basis for the next sections of this article, where the implications of these findings for policy, institutional development, and future research will be articulated.

#### 6. Conclusion and Recommendations

### 6.1 Conclusion

The findings of this study establish a coherent and compelling picture of a health workforce ecosystem under mounting structural pressure. Global projections show that health worker shortages are intensifying across advanced economies, driven by rapid demographic aging, chronic disease burdens, retirement waves, and the long-term consequences of pandemic attrition. These external forces intersect directly with the Philippines' long-standing position as a major supplier of nurses and caregivers to the world, creating a sustained outward pull that will continue to shape national workforce dynamics in the coming decades.

Domestically, the Philippine training pipeline remains constrained by uneven institutional capacity, faculty shortages, curricular misalignment, and reliance on acute-care models that no longer reflect either local or global healthcare needs. The country's workforce continues to suffer from low retention. persistent attrition. and chronic underinvestment in professional development, weakening its ability to sustain even its own Universal Health Care commitments. These systemic vulnerabilities are compounded by competency gaps in long-term care, digital health, language proficiency, documentation standards, and adaptation—competencies cultural increasingly indispensable in both domestic and international practice environments.

Within this national landscape, Southern Luzon occupies a strategic yet fragile position. The region's population size, geographic proximity to NCR, concentration of higher education institutions, and growing demand for caregiving and nursing programs place it at the forefront of workforce development potential. Yet, significant disparities persist between institutional capacity and the region's demographic pressures. Many municipalities remain understaffed, training capacity is unevenly distributed, and the projected rise in chronic disease and aging populations through the 2030s–2050s threatens to widen gaps in service delivery unless new training structures are established.

Taken together, these findings point toward a structural imperative: the Philippines requires a coordinated, regionally anchored, and competency-driven training ecosystem capable of responding simultaneously to domestic health system needs and global labor market demands. Such an ecosystem must integrate CHED- and TESDA-aligned curricula with long-term care specialization, digital health competencies, language proficiency training,



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regulatory readiness, and simulation-based learning. It must also be positioned within a broader policy framework that strengthens workforce retention, improves working conditions, and ensures that training investments translate into tangible improvements in health system performance.

This study demonstrates that the challenges facing the Philippine health workforce are not isolated or short-term, but systemic and enduring. The pressures identified across global, national, and regional levels will intensify toward mid-century, and without deliberate, data-driven intervention, the country risks deepening shortages, widening inequities, and diminishing health system resilience. Conversely, a strategically designed training ecosystem—beginning in Southern Luzon and potentially scalable nationwide—offers a viable path toward sustaining the country's dual role as both a reliable global supplier of health workers and a nation capable of meeting its own population's health needs.

The findings therefore underscore the urgency of coordinated workforce planning, competency alignment, and institutional investment. As workforce mobility accelerates and demographic pressures mount, the Philippines must act decisively to rebuild, modernize, and strengthen its health education and training infrastructure. The next section outlines specific policy, institutional, and research recommendations that flow directly from these conclusions.

#### 6.2 Recommendations

The findings of this study point to the need for a fundamental reorientation of how the Philippines conceptualizes, prepares, and sustains its health workforce. While traditional policy adjustmentssuch as increasing program capacity or modifying compensation structures—remain important, they are insufficient to address the scale and complexity of the challenges described in the Results. The global demand for Filipino health workers will continue to accelerate, and unless the country undertakes a more integrated, forward-looking approach to education and workforce planning, the existing misalignments in the pipeline will persist. What is required is a strategic shift that begins far earlier in the educational trajectory and extends well beyond initial licensure into the professional life cycle of the worker.

A national approach to workforce planning must therefore begin with early career orientation and structural forecasting. Senior high school students continue to enter programs without adequate understanding of global labor trends, regional shortages, or the long-term nature of health professions. Many students aspire to nursing or allied health careers but eventually drift away toward unrelated sectors—particularly BPO and service industries—because they perceive overseas deployment as too difficult, financially risky, or uncertain. This leakage represents a significant loss of potential health workers and reflects the absence of structured, evidence-based career guidance within DepEd. Career orientation programs must be reformed to incorporate updated occupational forecasts, cross-sector workforce data, and global demand scenarios, enabling students and families to make informed decisions based on empirical trends rather than anecdote or prestige.

Parallel reforms are necessary within TESDA and CHED. Training pathways remain fragmented, and many programs lack built-in components that address the real barriers encountered by Filipino workers abroad. The Results show that language proficiency, documentation literacy, regulatory preparation, and cultural adaptation account for a large proportion of deployment failures, early return migration, and job dissatisfaction. To address this, TESDA and CHED must move beyond treating language training as a supplementary skill. Instead, they should recognize language and cultural proficiency as core professional competencies integral to healthcare work in international settings. Embedding structured language training, acculturation modules. and practice-based immersion into curricula is essential to reducing deployment attrition and ensuring long-term professional success abroad.

For those already in or nearing completion of their academic programs, the Philippines lacks a formal post-graduate transitional training system, similar to bridging programs in Australia and Canada, that prepares graduates for regulatory exams, workplace expectations, and cultural immersion abroad. Establishing structured postgraduate tracks could provide graduates with clear, competency-based pathways that enhance their employability while also strengthening domestic service readiness through supervised practice and transition-to-work programs. Such pathways could be especially impactful in regions like Southern Luzon, where institutional density and population size provide a viable foundation for regionally anchored training hubs.

Any strategy oriented toward long-term workforce development must involve families and

communities. Health professions are not merely technical fields; they require deep commitment, resilience, and sustained motivation. Many students enter nursing because of perceived global opportunities, yet without family or community support, they may lack the stability, encouragement, or financial buffer needed to sustain long training periods. A national communication effort—led jointly by DepEd, TESDA, CHED, and DOH—could help families understand the realities of health careers, the competencies needed for global practice, and the long-term societal value of producing and retaining high-skilled health workers.

The study also highlights the need to reconcile international deployment with domestic health system sustainability. While the Philippines cannot and should not block outward mobility—especially in a global context that increasingly depends on Filipino workers—it must create mechanisms to ensure that domestic shortages do not deepen to destabilizing levels. This requires a balanced approach that improves working conditions, enhances professional mobility within the country, and strengthens compensation and career pathways in underserved regions. The long-term viability of the Philippine health sector depends on this balance: outward mobility cannot be at the expense of domestic system resilience.

These intersecting insights illustrate why a regionally anchored training ecosystem is not a mere enhancement but a structural necessity. Such an ecosystem—beginning in Southern Luzon—could integrate language training, acculturation. regulatory preparation, simulation-based learning, geriatric and chronic care specialization, and digital health competencies under a unified framework. It could serve both domestic needs, by producing practice-ready workers for UHC implementation, and international needs, by preparing graduates for culturally competent, long-term integration abroad. While establishing such a system requires substantial investment, the findings of this study provide the empirical justification for conducting a dedicated feasibility assessment as the next phase of research. The results demonstrate that the convergence of demographic pressures, global demand trajectories, pipeline leakage, regional disparities, and competency gaps constitutes a structural opening for a modern training ecosystem that can benefit the Philippines at both local and global scales.

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#### **Conflicts of Interest:**

The authors declare no conflict of interest.

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